

Briefing Note – 22 December 2016

CHINA

Air pollution



Need for international assistance	Not required	Low X	Moderate	Significant	Major
Expected impact	Very low	Low	Moderate X	Significant	Major

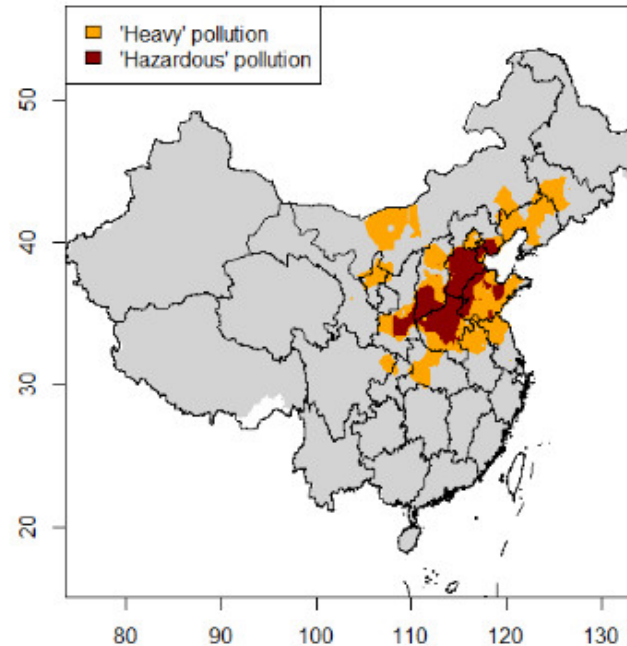
Crisis overview

On 16 December, China declared a five-day pollution red alert, as air pollution reached its highest level in 2016 (The Guardian 21/12/2016). 70 cities declared a red or orange alert (VOA news 21/12/2016), including 24 cities on red alert (FT 20/12/2016). 460 million people in northeast and central areas of China have been under hazardous pollution or heavy levels of “smog” since 16 December. The most severely affected provinces are Heibei, Shanxi, and Henan provinces. As of 22 December, the smog started clearing in Heibei Province (AFP 22/12/2016).

Tens of thousands of people fled from the affected areas towards pollution-free areas such as the south and west of the country, or to neighbouring countries (Reuters 21/12/2016, The Guardian 21/12/2016). Since the red alert was declared, an increasing number of children have been admitted to hospital. Classes in schools were suspended, land and air transport was restricted, heavily polluting industries were told to halt or stop operations and roadworks were suspended (The Guardian 17/12/2016).

In some areas, such as Heibei Province, levels of PM2.5, an airborne particle linked to adverse health effects, were 100 times those of WHO guidelines (Reuters 19/12/2016). The Air Quality Index (AQI) in Beijing spiked to more than 400, compared to the 163 average in China’s major cities (ABC News 22/12/2016).

Pollution levels, 19 December 2016



Source: Greenpeace 20/12/2016

Key findings

Anticipated scope and scale

150,000 people are expected to head abroad in December to escape the smog (The Guardian 21/12/2016). As of 22 December, the smog has started clearing due to strong winds, which should alleviate immediate impact (VOA news 21/12/2016). However, beyond the immediate health effects, long-term effects are likely.

Priorities for humanitarian intervention

Health: Exceptionally high levels of air pollution have immediate consequences on breathing capacity, the respiratory and cardiovascular system, notably for vulnerable population such as

children, elderly and pregnant women. Children have been admitted to hospital with breathing disorders.

Humanitarian constraints

Reduced visibility from the smog restricts movement. Limitations have been imposed on private car movement and air traffic has been reduced. This likely impacts access to affected population and potential delivery of medical supplies.

Crisis impact

Tens of thousands of people fled from north eastern and central provinces of China towards the south and abroad, after a red pollution alert was raised affecting 460 million people in these regions. Substantial increase in pollution levels severely impacts health in the short and long term.

Health: Hospitals saw additional admissions, notably children with respiratory difficulties (News 21/12/2016, CBC News 28/12/2016). Symptoms included irritation of eyes, nose and throat, coughing, chest tightness and shortness of breath. The immediate consequences on health range from an aggravation of cardiovascular and respiratory illness, to added stress to heart and lungs and damaged cells in the respiratory systems (Spare the air).

The smog contains tiny airborne particulates known as PM2.5, which are linked to numerous adverse health effects including lung cancer, asthma and heart diseases. In the long term, polluted air can accelerate the aging of lungs, loss of lung capacity, decreased lung function, development of diseases such as asthma, bronchitis, emphysema and possible cancer, and shorter life span (Spare the air).

Displacement: Tens of thousands of people have moved from the northeast and central areas of China towards the south and the west of the country. Most people seek refuge with relatives or go to hotels. Although internal displacement is relatively local, some went to Yunnan province in southwest China and Fujian province in the southeast. Chongli area of Hebei province hosts a large number of displaced. 50,000 people are expected to head abroad in December to escape the smog, according to Ctrip, China's leading online travel agent (The Guardian 21/12/2016).

Education: Classes have been suspended in most towns in pollution-affected areas such as Henan (Global Times 21/12/2016, The Guardian 21/12/2016). Nurseries and primary schools across Beijing were asked to stay shut until 21 December (The Guardian 17/12/2016).

Food: Food supplies delivery is likely to be affected by delays in air transport trade (Global Times 20/12/2016).

WASH: Rivers in the northeast affected by smog are likely to further contaminate water sources, and encourage the spread of waterborne diseases.

Protection: Several car accidents were reported beginning of November as the smog started to intensify. Since the red alert was raised, restriction of movement has discouraged people from using their cars (Hindus and Times 7/11/2016).

Deteriorating air quality at the end of 2016 in parts of China has triggered protests by environmental groups, met with force and detentions by the government (Sixth tone 20/12/2016, FT 20/12/2016).

Vulnerable groups affected

People most susceptible to be affected by severe health problems from air pollution are individuals with heart and lung diseases, pregnant women, elderly people, outdoor workers, children under age 14 whose lungs are still developing, and athletes who exercise outdoors (Spare the air).

Humanitarian constraints

Access is likely to be affected by reduced mobility, both on land and in the air, due to reduced visibility from the smog. On land, older and "dirty" high-emission cars were to take the roads (The Guardian 17/12/2016). Beijing airport cancelled at least 273 internal flights, as did other airports in China's northern industrial heartland (The Guardian 21/12/2016). Transport of medical supplies is likely to be affected by reduced traffic.

Aggravating factors

Longstanding air pollution

China has alarmingly high pollution levels all year round, as a result of its rapid economic growth that extensively relied on industrial production. As of January 2016, Henan is the most polluted province in China, closely followed by Beijing and Hebei (Greenpeace 1/20/2016). In China, air pollution causes between 300,000 and one million premature deaths a year, and 4,000 deaths every day (The Guardian 17/12/2016, The Guardian 14/08/2015).

Children in cities like Beijing grow up with asthma and other respiratory problems (News 21/12/2016).

There are reports that cancer rates have risen as a result of increased drinking water pollution in the past few years. In 2013, a China Geological Survey report claimed that the groundwater of 90% of Chinese cities is polluted, with two-thirds of those cities having "severely polluted" water. (The BRICS Post 19/12/2016).

Contextual information

Drivers

Construction project negatively affect air and water pollution levels. A wave of construction projects was approved by Chinese authorities to stimulate the economy as a response to increasing steel prices in the past few years (The Guardian 21/12/2016). The Beijing-Tianjin-Hebei area is one of the most polluted areas in China, due to a proliferation of coal power plants and steel factories (South China Morning Post 20/04/2016). In addition, low winter temperatures and high population density in this region likely contribute to a high use of coal for heating, which severely affects the quality of the air (BBC 21/12/2016).

In December 2015, China issued its first ever pollution red alert in the same region (BBC 8/12/2015). A second red alert followed a week later (BBC 18/12/2015). No such large displacement was reported.

Key characteristics of host population

Demographic profile: 1,371,000,000 total population (World Bank 2015). Most affected provinces: Henan: 94,360,000, Hebei: 73,840,000, Beijing: 21,520,000, Shanxi: 36,480,000, Tianjin: 15,170,000 (Statista 2014).

Health: Infant mortality: 31.7 per 1,000 live births, under-five mortality: 42.5 per 1,000 live births, maternal mortality: 216 per 1,000 live births (World Bank 2015).

Response capacity

Local and national response capacity

As pollution levels began increasing in November, the Chinese government planned measures to respond to the expected crisis and declared a red alert on 16 December. It

required schools in affected areas to suspend classes, land, and air transport was restricted, heavy pollution industries were asked to halt or stop their operations and roadworks were suspended. It enhanced common transport systems in Beijing to compensate for restrictions of movement on the roads, notably in Beijing (Global Times 21/12/2016).

Population coping mechanisms

People have been confined at home and wearing masks when going outdoors (New York Post 21/12/2016).

Information gaps and needs

Exact numbers of displaced and information on the immediate impact on health are limited.

Chinese media remains largely under government control. In October, some Chinese officials were accused of tampering with air quality data (The Hindu 26/12/2016).

Lessons learned

During the first two alerts in December 2015, measures taken by the Chinese government such as reducing traffic and construction works seemed to have a positive impact in tempering immediate pollution levels (Fortune 7/01/2016).